

El Dorado County's Juvenile Hall and Juvenile Treatment Center
June 9, 2017 Final Report
GJ 2016-014 El Dorado County Juvenile Hall
GJ 2016-002 El Dorado County South Lake Tahoe Treatment Center

SUMMARY

Placerville Juvenile Hall

The 2016-2017 Civil Grand Jury conducted its annual inspection of the El Dorado County Juvenile Hall in Placerville on October 5, 2016. The facility is clean, organized and well managed. No inspection report is required at this time.

A \$9.6 million grant approved in 2015 for the relocation of the current Juvenile Hall is still intact and available with matching funds from the Board of Supervisors. County Department heads met in March 2017, with Vanir Construction Management, Chief Administrative Officer, Facility Management, Probation Department, in order to meet all the requirements imposed by the State of California. A resolution by the Board of Supervisors was passed on March 28, 2017 committing and setting aside a specific amount of matching funds to bring the project to fruition.

The site for the new facility will be located where the current Sheriff's Office administrative facility is located. The new Juvenile Hall will be built from the ground up and will look more like a school with the ability to operate independently with programs including detention and the Challenge Program.

Breaking ground for this new Juvenile Hall will occur after the current sheriff's headquarters are demolished.

South Lake Tahoe Juvenile Treatment Center

The 2016-2017 Civil Grand Jury conducted its annual inspection of the El Dorado County Juvenile Treatment Center (JTC) located in South Lake Tahoe on September 30, 2016. The inspection included interviews with staff, juvenile offenders and a full walk through of the facility.

The JTC is a forty bed juvenile facility currently housing 16 juvenile offenders. The Grand Jury noted safety issues with the lack of a full body metal detector and safety glass in the administrative area. The indoor exercise area needs heat and insulation installed to permit year-round use.

BACKGROUND

Pursuant to California Penal Code Section 919(b) the Grand Jury must inquire into the condition and management of public prisons within the county.

METHODOLOGY

- Interviewed staff
- Interviewed juvenile offenders
- Followed the guidelines for the inspection from the Detention Facility Inspection Form
- Reviewed JTC procedures manual for meal and dietary requirements
- Reviewed sample of menus for 6 weeks
- Reviewed grievances submitted by the juvenile offenders

DISCUSSION

The public entrance and waiting room of the JTC is spacious. Chairs lined the walls for visitors to sit comfortably while waiting for staff to assist them. There is no metal detector to screen detainees, visitors and staff entering the lobby. The glass in the reception area is not bullet resistant.

The facility was not at capacity at the time of inspection with an occupancy of 16 in a 40-bed facility. The juvenile offender's placement in the (JTC) is based upon their assignment in the Challenge Program. The Challenge Program has contracts with 13 counties and was implemented in 2005 at the South Lake Tahoe site. It is a comprehensive evidence-based program including rehabilitation for alcohol and drugs, anger management, dynamic thinking skills, life skills and work success goals. It includes "Girls Circle" and "Boys Council" with separate support groups for each section, and community work. This is a structured learning environment that the juvenile offenders must complete. The program helps prepare the juvenile offenders for reunifications with their families upon release in anger management, personal and social skills. Art programs, yoga, church and bible study are optional. A clergy is available to the juvenile offenders by request and during bible study. The Challenge Program has a point system with loss of privileges for disciplinary issues. The average length of stay at JTC is 30 days.

During the past year there have been no suicides, one attempted suicide, no deaths from other causes and no escapes. The facility had a fire/emergency drill 8/4/2016.

The JTC Mission Statement describes the philosophy regarding the treatment of juvenile offenders within the justice system. The goal is to provide a learning environment that offers various programs to assist the juvenile offenders in re-evaluating their place in society and ability to cope with life's issues and concerns. Behavioral and educational counseling is provided.

The JTC offers programs to the juvenile offenders to complete their educational requirements. The academic curriculum is a very important part of their everyday activity.

No on-site Mental Health Services are available. Currently, the juvenile offenders do receive individual counseling that is outsourced to on-call services. Two mental health staff are available five days a week; most juvenile offenders are seen weekly.

The kitchen was immaculate with all knives and chemicals properly secured. The kitchen manager assesses and selects the juvenile offenders exhibiting the interest and ability to be trained to work in the kitchen. The meals are served in the dayroom where the juvenile offenders are allowed to converse with one another. The females may not sit with the males.

Upon inspection of the living quarters, the showers were clean and private with a time limit of 6 minutes per juvenile offenders. Their personal grooming appears satisfactory. Their uniforms reflect the current level of achievement in the Challenge Program.

Juvenile offenders have access to telephones; they are allowed a minimum of two calls per week up to unlimited calls, based upon their status in the Challenge Program. Limited postage is free and they are encouraged to write letters to family and friends. The juvenile offenders' mail is not read by staff. All juvenile offenders have access to visitors. Staff goes out of their way to arrange convenient times to accommodate family work schedules.

Juvenile offenders are oriented to the rules and procedures of the facility. The rules and grievance procedures are posted. Records of grievances are logged and kept on record. The grievance records were verified by the Grand Jury.

Exercise is available indoors and out. The juvenile offenders exercise 1 hour per weekday and 2 hours per day on weekends. The indoor exercise area is not insulated or heated and cannot be used in winter months.

During our inspection we interviewed 6 juvenile offenders. Topics of discussion: interaction with staff, food, education, physical activity and visiting.

The overall appearance and condition of the facility were observed to be extremely clean. There were no signs of graffiti anywhere within the facility. There were no noticeable cracks in the ceiling, walls or floors.

FINDINGS

- F1. The entrance of the SLT Juvenile Treatment Center does not have a full body metal detector which presents a serious safety issue for staff and visitors.

F2. The lack of bullet resistant glass in the receptionist area is a serious safety issue which puts staff and visitors at risk.

F3. The indoor exercise area lacks proper insulation and the ability to be heated for year round use.

RECOMMENDATIONS

R1. Install a full body metal detector in the lobby area.

R2. Install bullet resistant glass in the reception area.

R3. Provide the necessary insulation and heat so the indoor exercise area is usable year round.

REQUEST FOR RESPONSES

Responses to findings and recommendations in this report are required by law in accordance with California Penal Code §933 and §933.05

From the following individuals:

- EDC Chief Probation Officer on or before September 11,2017

From the following governing bodies:

- El Dorado County Board of Supervisors on or before September 11, 2017

Address response to:

The Honorable Suzanne N. Kingsbury
Presiding Judge of the El Dorado County Superior Court
1354 Johnson Blvd.
South Lake Tahoe, CA 96150

The Presiding Judge of the El Dorado County Superior Court additionally requests that responses be sent electronically as a Word or PDF file to facilitate the economical and timely distribution of such responses. Please email responses to El Dorado County Grand Jury reports to: courtadmin@eldoradocourt.org

Reports issued by the Grand Jury do not identify individuals interviewed. Penal Code section §929 requires that reports of the Grand Jury not contain the name of any person or facts leading to the identity of any person who provides information to the Grand Jury.

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BIBLIOGRAPHY

South Lake Tahoe Juvenile Treatment Center Inspection Links

Inspection Form can be found on the California Civil Grand Jury website:

[Detention Facilities Inspection Forms](#)

Go to Section: Documents Related to Investigations

<http://cgja.org/grand-jury-sample-documents>

Meal Service Frequency and Diets, Article 9

[Title 15 Juvenile Meal Service](#)

Placerville Juvenile Hall Grant Links

El Dorado County March 10, 2016 letter to Board of State and Community Corrections (BSCC) requesting an amendment to the Grant approved in 2014

[Request for Grant amendment](#)

<http://www.bscc.ca.gov/downloads/agenda> item b-2

**Board of Supervisors March 28, 2017 approval of Amendment III of BSCC Grant:
Agenda Item #43**

[Board of Supervisors Approval](#)

<http://eldorado.legistar.com/meetingdetail.aspx?>

**Board of Supervisors March 28, 2017 meeting attachments for BSCC Grant
approval link includes:**

4. [Executed Resolution 231-2014 Amendment III](#)
7. [Executed Resolution 231-2014, Amendment II](#)
11. [Executed Resolution 231-2014 Amendment I](#)
14. [Section 8 El Dorado County Juvenile Hall Needs Assessment 12/2/14](#)
15. [Executed Revised Resolution 231-2014 12-2-14 item 39](#)

[BOS MARCH 28, 2017 MEETING ATTACHMENTS](#)

<http://eldorado.legistar.com/meetingdetail.aspx?>

APPENDIX

SAMPLE WEEKLY MENU FOR THE SOUTH LAKE TAHOE JUVENILE TREATMENT CENTER

Juvenile Treatment Center Food Menu

Sunday 10-26	Monday 10-27	Tuesday 10-28	Wednesday 10-29	Thursday 10-30	Friday 10-31	Saturday 11-1
Breakfast French Toast 2 slices Sausage 2 oz. Oranges 1 ea. Juice 4 oz. Milk 16 oz.	Cereal ½ c. Bagel 1 ea. Oranges 1 ea. Juice 4 oz. Milk 16 oz.	Pancakes 3 ea. Pineapple ½ c. Oranges 1 ea. Juice 4 oz. Milk 16 oz.	Oatmeal 1 c. Banana Bread 1 Pears 2 oz. Oranges 1 ea. Juice 4 oz. Milk 16 oz.	Eggs 3 ea. Hash browns ¾ c. Oranges 1 ea. Juice 4 oz. Milk 16 oz. Sausage 2 oz.	Cereal ½ c. Blueberry Muffins 1 Fr. Cocktail ½ c. Oranges 1 ea. Juice 4 oz. Milk 16 oz.	Ham/Eggs 2ea. Hash Browns ½ c. Oranges 1ea. Juice 4 oz. Milk 16 oz.
Turkey Wrap 1 ea. Yogurt 1 c. Apples 1 ea. Potato chips 1 c Milk 8 oz.	Sub Sandwich 1 ea. Pretzel 1c. Applesauce 1c. Milk 8 oz.	Steak Sandwich 1 ea. Chips 1 c. Fruit 1c. Milk 8 oz.	C of Potato Soup 1c. Chicken Salad Sandwich 2 ea. Apples 1 ea. Milk 8 oz.	Beef Veg Soup 1 c. Bread 2ea. Fruit 1c. Milk 8 oz.	Meatball Sandwich x 1 Apple Sauce Tater tots ½ c Milk 8 oz.	Chicken Pasta Salad 2 c. Cottage Ch. ½ c. Apple 1 ea. Carrot Sticks ½ c. Milk 8 oz.
Pizza 2 pcs Green Beans ½ Salad 1 c Sugar Cookies 2 ea Milk 8 oz.	Spaghetti 2 c. Peas ½ c. Green Salad 1c. Italian Bread 2 slices Brownies 3x3 Milk 8 oz.	Chicken Picatta 3 oz. Linguini ½ c. Corn ½ c. Jello ½ c. Ice Cream 4 oz. Milk 8 oz.	Mac Cheese 2c Fruit 1c Green Beans ½ Oatmeal Cookies 2ea Milk 8 oz.	Sloppy Joes 2 ea Tater Tots ½ c. Carrots ½ c. Green salad½c Pineapple upside down cake Milk 8 oz.	Enchilada Casserole 2c Refried Beans ½ Ambrosia1c Choc Peanut Butter Bars 3x3 Milk 8 oz.	Hot Dogs 2 ea. Chili Beans 1 cup Fruit 1 cup Rice Crispy Treats 3x3 Lemonade 4 oz. Milk 8 oz.

BoS Approval on March 28, 2017 of Amended BCSS Grant Matching Funds



RESOLUTION NO.
231-2014
Amendment III

OF THE BOARD OF SUPERVISORS OF THE COUNTY OF EL DORADO

WHEREAS, on December 2, 2014, the Board of Supervisors of the County of El Dorado, on December 2, 2014, adopted Resolution No. 231-2014 authorizing the Chief Administrative Officer to submit an application for construction of a new Placerville Juvenile Hall Facility ("Project") under the Local Youthful Offender Rehabilitative Facility Construction Financing Program (SB 81) for state funding in the amount of \$9.6 million, and made other necessary and appropriate findings and declarations supporting the SB 81 application;

WHEREAS, on April 9, 2015, the County was notified that the State has issued a conditional award of \$9.6 million for the Project;

WHEREAS, on June 28, 2016, the Board adopted Amendment I to Resolution No. 231-2014 reducing the scope of the project from a 40-bed facility to a 20-bed facility, identifying the site selected, and providing a commitment of County funds;

WHEREAS, on December 6, 2016, the Board adopted Amendment II to Resolution No. 231-2014 to add Section 9 identifying additional general fund cash contribution to the Project;

WHEREAS, the total updated Project cost estimate at establishment is \$11,159,340;

WHEREAS, the County will provide a Cash Match totaling \$963,000 and In-Kind Match totaling \$140,000, and Other County costs totaling \$456,340 for a total of \$1,559,340; and

WHEREAS, the County is amending Resolution No. 231-2014 for the third time to amend Section 9 to reflect the total County Cash Match, In-Kind Match, and Other County costs, and to add Section 10.

NOW, THEREFORE, BE IT RESOLVED, that the Board of Supervisors of the County of El Dorado hereby takes the following actions to amend, for the third time, Resolution #231-2014 as follows;

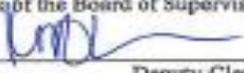
9. In addition to the \$480,000 cash match identified in Section 5, identifies additional In-Kind match totaling \$140,000 and general fund cash contribution, when appropriated, of up to \$483,000, and other general fund County Costs of \$456,340 for a total County Cash Match, In-Kind Match and Other County Costs of up to \$1,559,340, and assures that State and County cash matching funds do not replace funds otherwise dedicated or appropriated for construction of a new Placerville Juvenile Hall.

10. That the funds identified in Section 9 designated from FY17, FY18, FY19, and FY20 County General Fund will be encumbered for the sole use of the SB81 Juvenile Hall Project charged to project code #150404.

Except as herein amended, all other parts and sections of Resolution #231-2014 shall remain unchanged and in full force and effect.

PASSED AND ADOPTED by the Board of Supervisors of the County of El Dorado at a regular meeting of said Board, held the 28th day of March, 2017, by the following vote of said Board:

Attest:
James S. Mitrison
Clerk of the Board of Supervisors

By:  _____
Deputy Clerk

Ayes: Veerkamp, Ranalli, Hidschl, Frenzen, Novasel
Noes: None
Absent: None

 _____
Chair, Board of Supervisors
Shiva Frenzen